## Report of the Director of Audit



Loan Fund

## Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the Loan Fund set out on pages 71 to 77, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

## Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

### Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### Opinion

In my opinion, the financial statements of the Loan Fund for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

| David Sun         | Audit Commission   |
|-------------------|--------------------|
| Director of Audit | 26th Floor         |
|                   | Immigration Tower  |
|                   | 7 Gloucester Road  |
| 28 October 2013   | Wanchai, Hong Kong |

## STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

| Assets 3   Loans Outstanding 3   Housing Loans 3,115,810 3,084,860   Education Loans 12,911,039 3,234,293   Other Loans 3,323,327 3,434,893   Other Loans 19,350,176 18,881,288   Net Current Assets 2 2,235,441   Cash and bank balances 4 2,181,926 2,235,441   Cash and bank balances 2,198,310 2,260,096   Current Liabilities 16,384 24,655   Deposits 5 (11,959) (10,350)   Z,186,351 2,249,746 2,249,746 2,249,746   21,536,527 21,131,034 2,249,746 327,670   Balance at beginning of year 6 19,350,176 18,881,288   Mailable Fund 6 19,350,176 18,881,288   Balance at beginning of year 2,249,746 327,670   Balance at end of year 2,186,351 2,249,746   Gotterit/Surplus for the year 2,249,746 327,670   Balance at end of year 8 2,186,351 2,249,746   |                                    | Note | 2013<br>HK\$'000 | 2012<br>HK\$'000 |
|---|------------------------------------|------|------------------|------------------|
| Housing Loans 3,115,810 3,084,860   Education Loans 12,911,039 12,361,535   Other Loans 3,323,327 3,434,893   19,350,176 18,881,288   Net Current Assets   Current Assets 2   Investments with the Exchange Fund 4 2,181,926 2,235,441   Cash and bank balances 16,384 24,655   Qurrent Liabilities 2,198,310 2,260,096   Current Liabilities 1(1,959) (10,350)   Deposits 5 (11,959) (10,350)   2,186,351 2,249,746 2,249,746   21,536,527 21,131,034 24,655   Representing: 2 2,249,746 21,536,527   Total Fund Balance 6 19,350,176 18,881,288   Available Fund 7 7 7   Balance at beginning of year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746   327,670 327,670 327,670   | Assets                             |      |                  |                  |
| Education Loans 12,911,039 12,361,535   Other Loans 3,323,327 3,434,893   19,350,176 18,881,288   Net Current Assets   Current Assets 2,181,926 2,235,441   Cash and bank balances 16,384 24,655   Current Liabilities 2,198,310 2,260,096   Current Liabilities 1(1,959) (10,350)   Deposits 5 (11,959) (10,350)   2,186,351 2,249,746 21,536,527 21,131,034   Representing:   Total Fund Balance 6 19,350,176 18,881,288   Available Fund 7 7 1   Balance at beginning of year (2,249,746 327,670   Balance at end of year 2,186,351 2,249,746   327,670 327,670 327,670  | Loans Outstanding                  | 3    |                  |                  |
| Other Loans 3,323,327 3,434,893   19,350,176 18,881,288   Net Current Assets 18,881,288   Current Assets 16,384 24,655   Cash and bank balances 16,384 24,655   Deposits 5 (11,959) (10,350)   Current Liabilities 10,3501 2,249,746 21,536,527 21,131,034   Representing: 7 18,881,288 7   Total Fund Balance 6 19,350,176 18,881,288   Available Fund 7 18,881,288 327,670   Balance at beginning of year (2,249,746 327,670 327,670   Balance at end of year 2,249,746 327,670 327,670   | Housing Loans                      |      | 3,115,810        | 3,084,860        |
| Investments with the Exchange Fund   4   2,181,926   2,235,441     Cash and bank balances   16,384   24,655     Current Liabilities   2,198,310   2,260,096     Current Liabilities   2,186,351   2,249,746     Deposits   5   (11,959)   (10,350)     2,186,351   2,249,746   21,536,527   21,131,034     Representing:   7   7     Balance at beginning of year   6   19,350,176   18,881,288     Available Fund   6   19,350,176   18,881,288     Available Fund   7   7   1922,076     Balance at beginning of year   2,249,746   1,922,076     (Deficit)/Surplus for the year   2,249,746   327,670     Balance at end of year   2,186,351   2,249,746   | Education Loans                    |      | 12,911,039       | 12,361,535       |
| Net Current Assets   Investments with the Exchange Fund 4 2,181,926 2,235,441   Cash and bank balances 16,384 24,655   2,198,310 2,260,096   Current Liabilities 2,186,351 2,249,746   Deposits 5 (11,959) (10,350)   2,186,351 2,249,746 21,536,527 21,131,034   Representing: 7 7   Balance at beginning of year 6 19,350,176 18,881,288   Available Fund 6 19,350,176 19,22,076   Balance at heginning of year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746   | Other Loans                        |      | 3,323,327        | 3,434,893        |
| Current Assets   Investments with the Exchange Fund 4 2,181,926 2,235,441   Cash and bank balances 16,384 24,655   2,198,310 2,260,096   Current Liabilities 2,186,351 2,249,746   Deposits 5 (11,959) (10,350)   2,186,351 2,249,746 21,536,527 21,131,034   Representing: 7 7   Total Fund Balance 6 19,350,176 18,881,288   Available Fund 6 19,350,176 18,881,288   Available Fund 6 19,350,176 1,922,076   Balance at beginning of year (2,249,746 1,922,076   (Deficit)/Surplus for the year 2,186,351 2,249,746   Balance at end of year 2,186,351 2,249,746   |                                    |      | 19,350,176       | 18,881,288       |
| Investments with the Exchange Fund 4 2,181,926 2,235,441   Cash and bank balances 16,384 24,655   2,198,310 2,260,096   Current Liabilities 2,186,351 2,249,746   Deposits 5 (11,959) (10,350)   2,186,351 2,249,746 21,536,527 21,131,034   Representing: 7 7   Total Fund Balance 7 7   Balance at beginning of year 6 19,350,176 18,881,288   Available Fund 7 7   Balance at beginning of year (2,249,746 327,670   Balance at end of year 2,186,351 2,249,746   (Deficit)/Surplus for the year 2,249,746 327,670   Balance at end of year 2,186,351 2,249,746  | Net Current Assets                 |      |                  |                  |
| Cash and bank balances 16,384 24,655   Current Liabilities 2,198,310 2,260,096   Deposits 5 (11,959) (10,350)   2,186,351 2,249,746 21,536,527 21,131,034   Representing: 7 18,881,288 7   Balance at beginning of year 6 19,350,176 18,881,288   Available Fund 7 2,249,746 327,670   Balance at end of year 2,186,351 2,249,746 327,670   Balance at end of year 2,186,351 2,249,746 327,670  | Current Assets                     |      |                  |                  |
| Current Liabilities 2,198,310 2,260,096   Deposits 5 (11,959) (10,350)   2,186,351 2,249,746 21,536,527 21,131,034   Representing:   Total Fund Balance   Applied Fund 6 19,350,176 18,881,288   Available Fund 7 7   Balance at beginning of year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746   Applied Fund 6 19,350,176 18,881,288   | Investments with the Exchange Fund | 4    | 2,181,926        | 2,235,441        |
| Current Liabilities (11,959) (10,350)   Deposits 2,186,351 2,249,746   21,536,527 21,131,034   Representing:   Total Fund Balance   Applied Fund 6 19,350,176 18,881,288   Available Fund 7 7   Balance at beginning of year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746  | Cash and bank balances             |      | 16,384           | 24,655           |
| Deposits 5 (11,959) (10,350)   2,186,351 2,249,746   21,536,527 21,131,034   Representing:   Total Fund Balance   Applied Fund 6 19,350,176 18,881,288   Available Fund 7 7   Balance at beginning of year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746   Applied Fund 7 1,922,076   (Deficit)/Surplus for the year 2,186,351 327,670  |                                    |      | 2,198,310        | 2,260,096        |
| Image: Constraint of the search of the se | Current Liabilities                |      |                  |                  |
| 21,536,527 21,131,034   Representing: 7   Total Fund Balance 6   Applied Fund 6   Available Fund 7   Balance at beginning of year 2,249,746   (Deficit)/Surplus for the year (63,395)   Balance at end of year 2,186,351   2,249,746 2,249,746  | Deposits                           | 5    | (11,959)         | (10,350)         |
| Representing: Image: Control of the search of the sear                |                                    |      | 2,186,351        | 2,249,746        |
| Total Fund Balance 6 19,350,176 18,881,288   Applied Fund 6 19,350,176 18,881,288   Available Fund 7 7   Balance at beginning of year 2,249,746 1,922,076   (Deficit)/Surplus for the year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746  |                                    |      | 21,536,527       | 21,131,034       |
| Applied Fund 6 19,350,176 18,881,288   Available Fund 7 7   Balance at beginning of year 2,249,746 1,922,076   (Deficit)/Surplus for the year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746   | Representing:                      |      |                  |                  |
| Available Fund 7   Balance at beginning of year 2,249,746 1,922,076   (Deficit)/Surplus for the year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746  | Total Fund Balance                 |      |                  |                  |
| Balance at beginning of year 2,249,746 1,922,076   (Deficit)/Surplus for the year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746   | Applied Fund                       | 6    | 19,350,176       | 18,881,288       |
| (Deficit)/Surplus for the year (63,395) 327,670   Balance at end of year 2,186,351 2,249,746  | Available Fund                     | 7    |                  |                  |
| Balance at end of year   2,186,351   2,249,746  | Balance at beginning of year       |      | 2,249,746        | 1,922,076        |
|   | (Deficit)/Surplus for the year     |      | (63,395)         | 327,670          |
| <b>8 21,536,527</b> 21,131,034  | Balance at end of year             |      | 2,186,351        | 2,249,746        |
|   |                                    | 8    | 21,536,527       | 21,131,034       |

Notes 1 to 11 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013

### STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

|   | Note | 2013<br>HK\$'000 | 2012<br>HK\$'000 |
|---|------|------------------|------------------|
| Cash and bank balances at beginning of year |      | 24,655           | 20,396           |
| Revenue                                     | 9    | 2,239,979        | 2,388,641        |
| Expenditure                                 | 10   | (2,303,374)      | (2,060,971)      |
| (Deficit)/Surplus for the year              |      | (63,395)         | 327,670          |
| Other cash movements                        | 11   | 55,124           | (323,411)        |
| Cash and bank balances at end of year       | -    | 16,384           | 24,655           |

Notes 1 to 11 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013

### NOTES TO THE FINANCIAL STATEMENTS

#### 1. Purpose and Legislation

The Loan Fund finances loans and advances for schemes of developments in Hong Kong and loans to students under schemes approved by the Finance Committee. It was established with effect from 1 April 1990 by a Resolution (hereinafter referred to as the Resolution) passed by the Legislative Council under section 29(1) of the Public Finance Ordinance (Cap. 2) on 14 March 1990.

#### 2. Accounting Policies

- (i) Subject to (ii) below, the accounts of the Loan Fund are kept on a cash basis. Transactions are recorded when moneys are received or paid.
- (ii) The Statement of Assets and Liabilities is structured to show the overall financial position of the Fund including the total outstanding loans.
- (iii) For the purposes of these financial statements, a contingent liability is defined as:
  - (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government; or
  - (b) a present obligation that arises from past events but is not recognised because:
    - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
    - the amount of the obligation cannot be measured with sufficient reliability.

#### 3. Loans Outstanding

|                              |           | 2013        |           |           | 2012        |           |
|------------------------------|-----------|-------------|-----------|-----------|-------------|-----------|
|                              | Housing   | Education   | Other     | Housing   | Education   | Other     |
|                              | Loans     | Loans       | Loans     | Loans     | Loans       | Loans     |
|                              | HK\$'000  | HK\$'000    | HK\$'000  | HK\$'000  | HK\$'000    | HK\$'000  |
| Balance at beginning of year | 3,084,860 | 12,361,535  | 3,434,893 | 3,136,946 | 12,119,397  | 3,504,463 |
| Additions                    |           |             |           |           |             |           |
| Loan payments                | 179,459   | 2,041,079   | 82,836    | 94,243    | 1,874,893   | 91,835    |
| Capitalised interest         | 160       | -           | 87,059    | 74        | -           | 82,862    |
|                              | 179,619   | 2,041,079   | 169,895   | 94,317    | 1,874,893   | 174,697   |
| Deductions                   |           |             |           |           |             |           |
| Loan repayments              | (21,250)  | (1,489,384) | (268,595) | (28,530)  | (1,630,760) | (238,967) |
| Loans written off            | (608)     | (2,191)     | (12,866)  | -         | (1,995)     | (5,300)   |
| Proceeds from sale of loans  | (126,811) | -           | -         | (117,873) | -           | -         |
|                              | (148,669) | (1,491,575) | (281,461) | (146,403) | (1,632,755) | (244,267) |
| Balance at end of year       | 3,115,810 | 12,911,039  | 3,323,327 | 3,084,860 | 12,361,535  | 3,434,893 |

#### 4. Investments with the Exchange Fund

(i) These are investments and deposits held under paragraph 8 of the Resolution:

|                   | 2013<br>HK\$'000 | 2012<br>HK\$'000 |
|-------------------|------------------|------------------|
| Investments       | 2,181,903        | 2,235,291        |
| (Note (ii) below) |                  |                  |
| Deposits          | 23               | 150              |
|                   | 2,181,926        | 2,235,441        |

(ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$136 million (2012: HK\$131 million).

#### 5. Deposits

These are moneys received from time to time from individuals or organisations for a variety of reasons and are in due course either repayable or transferable to revenue:

|          | 2013<br>HK\$'000 | 2012<br>HK\$'000 |
|----------|------------------|------------------|
| Students | 11,823           | 10,225           |
| Others   | 136              | 125              |
|          | 11,959           | 10,350           |

#### 6. Applied Fund

This represents the outstanding loans made from the Fund under paragraph 6 of the Resolution.

#### 7. Available Fund

This represents funds available for making loans under paragraph 6 of the Resolution.

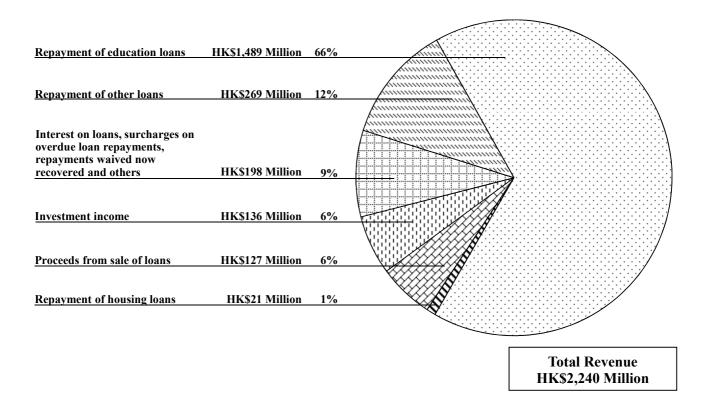
#### 8. Contingent Liabilities

As at 31 March 2013, the amount of guarantees provided for a commercial loan of the Ocean Park Corporation was HK\$1,388 million (2012: HK\$1,388 million).

#### 9. Revenue

|                                       | 2013                             |                    | 2012               |
|---------------------------------------|----------------------------------|--------------------|--------------------|
|                                       | Original<br>Estimate<br>HK\$'000 | Actual<br>HK\$'000 | Actual<br>HK\$'000 |
| Loan repayments                       |                                  |                    |                    |
| Housing loans                         | 27,756                           | 21,250             | 28,530             |
| Education loans                       | 1,790,550                        | 1,489,384          | 1,630,760          |
| Other loans                           | 260,199                          | 268,595            | 238,967            |
|                                       | 2,078,505                        | 1,779,229          | 1,898,257          |
| Interest on loans                     | 274,130                          | 194,664            | 238,657            |
| Investment income                     |                                  |                    |                    |
| Investments with the Exchange Fund    | -                                | 136,148            | 131,282            |
| Others                                | -                                | 4                  | 3                  |
|                                       | 96,000                           | 136,152            | 131,285            |
| Surcharges on overdue loan repayments | 2,800                            | 3,050              | 2,536              |
| Proceeds from sale of loans           | 110,515                          | 126,811            | 117,873            |
| Repayments waived now recovered       | -                                | 49                 | 8                  |
| Others                                | -                                | 24                 | 25                 |
| Transfer from General Revenue         | 1,000,000                        | -                  | -                  |
|                                       | 3,561,950                        | 2,239,979          | 2,388,641          |

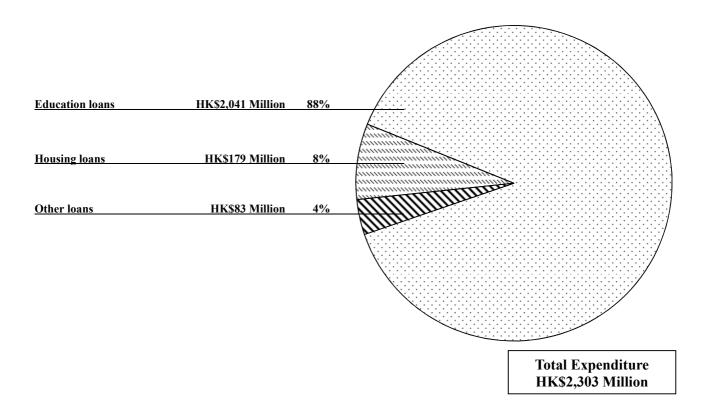
Analysis of Revenue for the year ended 31 March 2013



### 10. Expenditure

|                        | 2013                             |                    | 2012               |
|------------------------|----------------------------------|--------------------|--------------------|
|                        | Original<br>Estimate<br>HK\$'000 | Actual<br>HK\$'000 | Actual<br>HK\$'000 |
| Loan payments          |                                  |                    |                    |
| Housing loans          | 156,400                          | 179,459            | 94,243             |
| Education loans        | 2,743,332                        | 2,041,079          | 1,874,893          |
| Other loans            | 124,595                          | 82,836             | 91,835             |
|                        | 3,024,327                        | 2,303,374          | 2,060,971          |
| Additional commitments | 771,654                          | -                  | -                  |
|                        | 3,795,981                        | 2,303,374          | 2,060,971          |

### Analysis of Expenditure for the year ended 31 March 2013

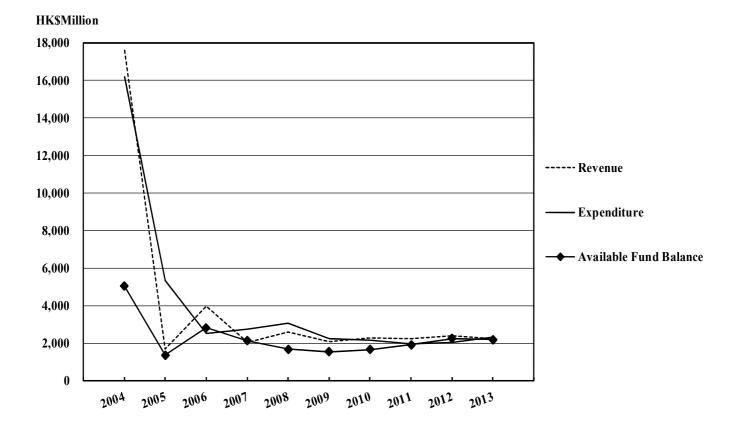


#### 11. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

|                                    | 2013<br>HK\$'000 | 2012<br>HK\$'000 |
|------------------------------------|------------------|------------------|
| Reduction/(Increase) in Assets     |                  |                  |
| Investments with the Exchange Fund | 53,515           | (326,017)        |
| Increase in Liabilities            |                  |                  |
| Deposits                           | 1,609            | 2,606            |
|                                    | 55,124           | (323,411)        |

## Revenue, Expenditure and Available Fund Balance for the years ended 31 March 2004 to 2013



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