

Report of the Director of Audit



Audit Commission

The Government of the Hong Kong Special Administrative Region

General Revenue Account

Independent Auditor's Report To the President of the Legislative Council

Opinion

I certify that I have examined and audited the financial statements of the General Revenue Account set out on pages 10 to 23, which comprise the statement of assets and liabilities as at 31 March 2022, and the statement of receipts and payments for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In my opinion, the financial statements of the General Revenue Account are prepared, in all material respects, in accordance with the Public Finance Ordinance (Cap. 2) and section 11(1) of the Audit Ordinance (Cap. 122).

Basis for opinion

I conducted my audit in accordance with section 12(1) of the Audit Ordinance and the Audit Commission auditing standards. My responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the financial statements* section of my report. I have fulfilled the independence and other ethical responsibilities in accordance with those standards. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Other information

The Director of Accounting Services is responsible for the other information. The other information comprises all the information included in the Accounts of the Government of the Hong Kong Special Administrative Region for the year ended 31 March 2022 published by the Treasury, other than the financial statements and my auditor's report thereon.

My opinion on the financial statements does not cover the other information and I do not express any form of assurance conclusion thereon.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact. I have nothing to report in this regard.

Director of Accounting Services' responsibilities for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance, the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

Auditor's responsibilities for the audit of the financial statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Audit Commission auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with the Audit Commission auditing standards, I exercise professional judgment and maintain professional skepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the General Revenue Account's internal control; and

- evaluate the appropriateness of accounting policies used by the Director of Accounting Services and the reasonableness of accounting estimates and related disclosures.

I communicate with the Director of Accounting Services regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

Prof. LAM Chi Yuen Nelson
Director of Audit

26 October 2022

Audit Commission
6th Floor, High Block
Queensway Government Offices
66 Queensway
Hong Kong

General Revenue Account

STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2022

(Expressed in Hong Kong dollars)

	Note	2022 \$'000	2021 \$'000
Assets			
Investments with the Exchange Fund	3	400,826,644	480,984,754
Deposits with banks	4	547,906	588,729
Cash and bank balances	5	3,177,226	2,972,862
Advances	6	3,637,283	4,083,163
Suspense Accounts	7	88,590	48,900
		408,277,649	488,678,408
Liabilities			
Deposits	8	(23,632,431)	(23,881,280)
Suspense Accounts	7	(58,219)	(68,591)
		(23,690,650)	(23,949,871)
		384,586,999	464,728,537
Representing:			
General Revenue Balance			
Balance at beginning of year		464,728,537	668,103,866
Deficit for the year		(80,141,538)	(203,375,329)
Balance at end of year	9, 10	384,586,999	464,728,537

Notes 1 to 13 form part of these financial statements.

Ms Susanna CHEUNG
 Director of Accounting Services
 26 August 2022



General Revenue Account

STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2022

(Expressed in Hong Kong dollars)

	Note	2022 \$'000	2021 \$'000
Cash and bank balances at beginning of year		2,972,862	3,206,426
Revenue	11	528,243,491	547,133,688
Expenditure	12	(608,385,029)	(750,509,017)
Deficit for the year		(80,141,538)	(203,375,329)
Other cash movements	13	80,345,902	203,141,765
Cash and bank balances at end of year		3,177,226	2,972,862

Notes 1 to 13 form part of these financial statements.

Ms Susanna CHEUNG
Director of Accounting Services
26 August 2022



General Revenue Account

NOTES TO THE FINANCIAL STATEMENTS

(Expressed in Hong Kong dollars, unless otherwise stated)

1. Purpose and Legislation

- (i) The Public Finance Ordinance (Cap. 2) provides for the control and management of the public finances of Hong Kong and for incidental and connected purposes. The General Revenue Account records moneys raised or received for the purposes of the Government (except where provided otherwise in other Ordinances) and appropriations of expenditure in accordance with the Appropriation Ordinance and the Supplementary Appropriation Ordinance.
- (ii) The Statement of Assets and Liabilities and the Statement of Receipts and Payments of the General Revenue Account constitute the statement of the assets and liabilities and the annual statement of the receipts and payments of the Government as specified in section 11(1)(a) and (b) of the Audit Ordinance (Cap. 122). These Statements exclude the assets and liabilities and the receipts and payments of the Funds established under section 29 of the Public Finance Ordinance, viz Capital Works Reserve Fund, Capital Investment Fund, Civil Service Pension Reserve Fund, Disaster Relief Fund, Innovation and Technology Fund, Land Fund, Loan Fund, Lotteries Fund and Bond Fund, for which separate financial statements are prepared.

2. Accounting Policies

- (i) The General Revenue Account is kept on a cash basis. Transactions are recorded when moneys are received or paid. The Statement of Assets and Liabilities does not include fixed assets, loans, investments other than those made under section 26 of the Public Finance Ordinance, and debtors and creditors other than those covered by sections 20, 21, 22, 23, 24, 27 and 30 of the Public Finance Ordinance.
- (ii) For the purposes of these financial statements, a contingent liability is defined as:
 - (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government; or
 - (b) a present obligation that arises from past events but is not recognised because:
 - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
 - the amount of the obligation cannot be measured with sufficient reliability.
- (iii) Foreign currency transactions during the year are translated into Hong Kong dollars at the exchange rates ruling at the transaction dates. Foreign currency balances are translated into Hong Kong dollars at weighted average cost.

3. Investments with the Exchange Fund

- (i) These are investments and deposits held under section 26 of the Public Finance Ordinance:

	2022 \$'000	2021 \$'000
Investments (Notes (ii) to (iv) below)	400,819,822	480,979,710
Deposits	6,822	5,044
	<u>400,826,644</u>	<u>480,984,754</u>

General Revenue Account

3. Investments with the Exchange Fund *(Continued)*

- (ii) The investments represent the cost of investments together with the investment income received in the year being reported.
- (iii) Pursuant to the Financial Secretary's decision announced in the 2016-17 Budget, as from 1 July 2016, a top-up allocation of \$4.8 billion was made from the General Revenue Account to the Future Fund. The Future Fund was established on 1 January 2016 as a notional savings account within the fiscal reserves. Together with the top-up allocation, it was placed with the Exchange Fund for securing higher investment returns over a ten-year investment period in accordance with an arrangement entered into with the Hong Kong Monetary Authority in December 2015. Investment return on the Future Fund placement is determined annually based on a composite rate (17.8% and 12.3% for the calendar years 2021 and 2020 respectively) computed on a weighted average basis with reference to the agreed rate under the Investment Portfolio (Note (iv) below) and the annual rate of return linked with the performance of the Long-Term Growth Portfolio. The Future Fund, together with investment return not received and compounded on an annual basis, is retained within the Exchange Fund until 31 December 2025 or upon decision of the Financial Secretary for withdrawal, whichever is the earlier. In respect of the General Revenue Account portion of \$4.8 billion, such accumulated investment return not received as revenue amounted to \$3.89 billion as at 31 December 2021 (2020: \$2.53 billion), including the investment return for the calendar year 2021 of \$1.36 billion (2020: \$0.83 billion). As announced in the 2021-22 Budget Speech, the accumulated investment return on the Future Fund would be brought back to the Government's accounts and recorded as investment income on a progressive basis starting from 2021-22. During the financial year 2021-22, no amount of the accumulated investment return on the Future Fund attributable to the General Revenue Account was brought back and recorded as investment income.
- (iv) The part of the fiscal reserves outside the Future Fund (Note (iii) above) is referred to as Operating and Capital Reserves. Investment income on the Operating and Capital Reserves placement with the Exchange Fund is calculated, in accordance with an arrangement entered into with the Hong Kong Monetary Authority in 2007, on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year government bond (replacing the three-year Exchange Fund Notes with effect from 1 January 2016) for the previous year subject to a minimum of zero percent, whichever is the higher. The rate of return for the calendar year 2021 was 4.7% (2020: 3.7%). The annual investment income is receivable on 31 December each year.

4. Deposits with Banks

These are Hong Kong dollar and foreign currency deposits placed with licensed banks in Hong Kong for investment under section 26 of the Public Finance Ordinance:

	2022 \$'000	2021 \$'000
Hong Kong dollar	60,201	70,584
Foreign currency	487,705	518,145
	<u>547,906</u>	<u>588,729</u>

5. Cash and Bank Balances

These balances cover cash in hand, in transit, with banks and agents, and with public officers for operating standing or special imprest accounts as provided under section 22 of the Public Finance Ordinance.

General Revenue Account

6. Advances

Advances are paid under the authority of warrants issued under section 20 of the Public Finance Ordinance for a variety of reasons and are either recoverable or chargeable to expenditure upon authority being given:

	2022 \$'000	2021 \$'000
Advances to Government officers	1,335,372	1,965,218
Expenditure on Vietnamese migrants (Note (i) below)	1,161,991	1,161,991
Payments on behalf of non-departmental public bodies, trading funds and non-statutory corporations wholly-owned by Government	523,040	403,100
Others	616,880	552,854
	<u>3,637,283</u>	<u>4,083,163</u>

- (i) The sum of \$1,161.991 million is the outstanding balance of expenditure on Vietnamese migrants recoverable from the United Nations High Commissioner for Refugees (UNHCR). In January 1998, the High Commissioner for Refugees informed the Government of the Hong Kong Special Administrative Region (HKSAR) that in the absence of further funding prospects, the repayment of \$3.865 million in February 1998 was the last reimbursement that the UNHCR could realistically foresee. If the UNHCR defaults on repayment of the outstanding advances, the Government of the HKSAR will not be able to enforce repayment through legal means as the UNHCR is immune from suit under the International Organizations and Diplomatic Privileges Ordinance (Cap. 190). Consequently, the full recovery of the amount due is doubtful.

During the financial year 2021-22, the Government of the HKSAR continued to pursue the repayment of the outstanding advances from the UNHCR and to urge it to make renewed efforts to look for donations with a view to settling the amount. So far, the Government of the HKSAR has not received any further repayments.

Efforts to press the UNHCR for early settlement of the outstanding advances will continue. The Government of the HKSAR takes note of the Public Accounts Committee's suggestion to the Panel on Security in March 2020 that the Government of the HKSAR should re-consider writing off the outstanding payment, and will carefully consider the suggestion.

7. Suspense Accounts

These Suspense Accounts are established under Resolutions passed by the Legislative Council under section 30 of the Public Finance Ordinance:

	2022 \$'000	2021 \$'000
Assets:		
Correctional Services Industries (Note (i) below)	28,825	43,188
Government Logistics Department — Unallocated Stores (Note (i) below)	59,231	5,188
The Financial Secretary Incorporated (Note (ii) below)	534	524
	<u>88,590</u>	<u>48,900</u>
Liabilities:		
The Special Coin (Note (iii) below)	(58,219)	(68,591)
Net balance	<u>30,371</u>	<u>(19,691)</u>

- (i) The balances on the Correctional Services Industries Suspense Account and the Government Logistics Department — Unallocated Stores Suspense Account represent the cost of stocks in hand.

General Revenue Account

7. Suspense Accounts *(Continued)*

- (ii) The balance on The Financial Secretary Incorporated Suspense Account represents the net amount arising from dealing with the regrant or renewal of Government Leases and managing the properties comprised therein.
- (iii) The balance on The Special Coin Suspense Account represents the unutilised balance of net proceeds arising from issuing and dealing with special and commemorative coins.

8. Deposits

These are moneys received from time to time from individuals or organisations under sections 23 and 24 of the Public Finance Ordinance for a variety of reasons and are in due course either repayable or transferable to General Revenue:

	2022 \$'000	2021 \$'000
Tax reserve certificates	14,526,711	14,915,700
Water deposits	2,010,073	1,970,235
Tenancy deposits	1,838,155	1,831,991
Legal aid deposits	1,109,586	1,118,906
Tax overpayments	961,729	1,038,327
Private works	419,307	406,556
Others	2,766,870	2,599,565
	23,632,431	23,881,280

9. Contingent Liabilities

As at 31 March 2022, the Government had the following contingent liabilities:

- (i) guarantees provided under the SME Financing Guarantee Scheme — 100% Guarantee Product amounting to \$75,915 million (2021: \$45,413 million);
- (ii) guarantee to the Hong Kong Export Credit Insurance Corporation for liabilities under contracts of insurance amounting to \$40,316 million (2021: \$37,468 million);
- (iii) guarantees provided under the SME Financing Guarantee Scheme — Special Concessionary Measures amounting to \$30,988 million (2021: \$27,546 million);
- (iv) guarantees provided under the SME Financing Guarantee Scheme — 90% Guarantee Product amounting to \$9,277 million (2021: \$5,312 million);
- (v) legal claims, disputes and proceedings amounting to \$3,703 million (2021: \$4,019 million);
- (vi) guarantees provided under the SME Loan Guarantee Scheme amounting to \$2,399 million (2021: \$3,141 million); and
- (vii) guarantees provided under the Special Loan Guarantee Scheme amounting to \$214 million (2021: \$230 million).

General Revenue Account

10. Commitments

The balances of non-recurrent and capital funding approvals that were unspent were as follows:

	2022	2021
	\$'000	\$'000
Non-recurrent expenditure	125,340,315	120,361,952
Plant, vehicles and equipment	13,657,420	13,396,416
Capital subventions	3,103,634	1,902,187
Capital works	269,026	301,096
	<u>142,370,395</u>	<u>135,961,651</u>

11. Revenue

Analysis of total revenue by Head:

Head	2022				2021
	Original	Actual	Over/(Under)	Variance	Actual
	Estimate		the Estimate		
	\$'000	\$'000	\$'000	%	\$'000
1 Duties	12,129,149	12,467,324	338,175	2.8	11,851,956
2 General Rates	19,099,000	19,255,931	156,931	0.8	19,043,683
3 Internal Revenue					
Profits tax	126,650,000	167,335,572	40,685,572	32.1	135,539,666
Salaries tax	64,390,000	75,570,184	11,180,184	17.4	75,027,324
Stamp duties	92,000,000	99,677,267	7,677,267	8.3	89,044,620
Other internal revenue	32,453,626	35,932,206	3,478,580	10.7	31,235,884
	315,493,626	378,515,229	63,021,603	20.0	330,847,494
4 Motor Vehicle Taxes	6,369,000	6,166,841	(202,159)	(3.2)	6,594,409
5 Fines, Forfeitures and Penalties	1,788,846	2,594,077	805,231	45.0	4,771,540
6 Royalties and Concessions	3,567,699	5,794,638	2,226,939	62.4	3,529,402
7 Properties and Investments					
Income from Investments with the Exchange Fund (Note (i) below)	-	25,099,306	-	-	41,689,275
Others	-	22,976,994	-	-	24,622,393
	56,009,912	48,076,300	(7,933,612)	(14.2)	66,311,668
9 Loans, Reimbursements, Contributions and Other Receipts	40,285,838	40,619,080	333,242	0.8	90,224,793
10 Utilities	3,298,115	3,199,687	(98,428)	(3.0)	3,496,168
11 Fees and Charges	12,639,115	11,554,384	(1,084,731)	(8.6)	10,462,575
Total	<u>470,680,300</u>	<u>528,243,491</u>	<u>57,563,191</u>	12.2	<u>547,133,688</u>

General Revenue Account

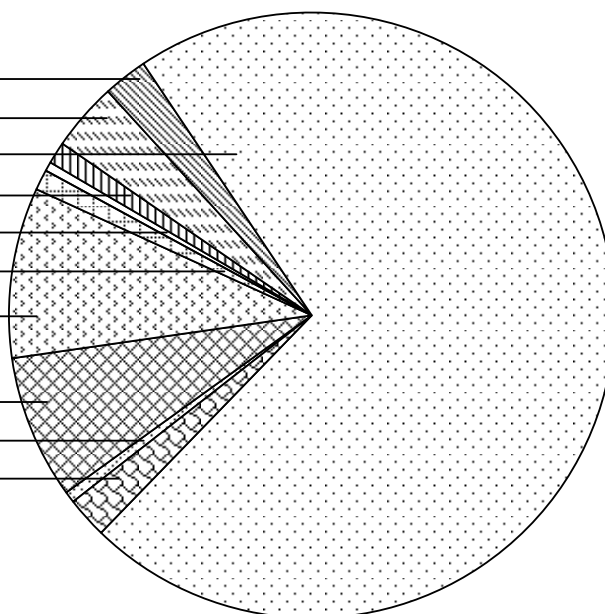
11. Revenue (Continued)

- (i) Pursuant to the Financial Secretary's directives, the investment incomes of the General Revenue Account for the calendar years 2014 and 2015 totalling \$40.99 billion (comprising \$14.84 billion for 2014 and \$26.15 billion for 2015), along with the investment incomes on other parts of the fiscal reserves for the two years, were set aside and retained within the Exchange Fund for the Housing Reserve, and not received in the respective financial years 2014-15 and 2015-16. The Housing Reserve was established in December 2014. As explained in the 2015-16 Budget Speech, the Housing Reserve is to provide financial resources to meet the ten-year public housing supply target. The investment income retained within the Exchange Fund earns the same rate of investment return as stipulated in Note 3(iv). The accumulated investment return was \$8.18 billion up to 31 December 2021 (2020: \$7.78 billion), including the investment return for the calendar year 2021 amounting to \$0.4 billion (2020: \$0.98 billion). As announced in the 2019-20 Budget Speech, the Housing Reserve would be brought back to the Government's accounts and recorded as investment income over four financial years from 2019-20 to 2022-23. At the same time, \$82.37 billion (the balance of the Housing Reserve as at 31 December 2018 which included \$46.44 billion from the General Revenue Account) was earmarked for public housing development.

During the financial year 2021-22, \$6 billion (2021: \$21.98 billion) was brought back from the Housing Reserve to the General Revenue Account and recorded as investment income. As at 31 March 2022, there was no investment income and accumulated investment return (i.e. up to calendar year 2021) not received and recorded by the General Revenue Account and retained for the Housing Reserve (2021: \$5.6 billion).

Analysis of Revenue for the year ended 31 March 2022

Duties	\$12.5 Billion	2%
General Rates	\$19.2 Billion	3%
Internal Revenue	\$378.5 Billion	72%
Motor Vehicle Taxes	\$6.2 Billion	1%
Fines, Forfeitures and Penalties	\$2.6 Billion	1%
Royalties and Concessions	\$5.8 Billion	1%
Properties and Investments	\$48.1 Billion	9%
Loans, Reimbursements, Contributions and Other Receipts (Including Transfers from Funds)	\$40.6 Billion	8%
Utilities	\$3.2 Billion	1%
Fees and Charges	\$11.5 Billion	2%



Total Revenue
\$528.2 Billion

General Revenue Account

12. Expenditure

Analysis of total expenditure by Head:

Head	2022				2021
	Original Estimate \$'000	Actual \$'000	Over/(Under) the Estimate \$'000	Variance %	Actual \$'000
21 Chief Executive's Office	124,663	121,016	(3,647)	(2.9)	115,213
22 Agriculture, Fisheries and Conservation Department	2,093,017	1,885,884	(207,133)	(9.9)	1,879,469
25 Architectural Services Department	2,608,848	2,605,037	(3,811)	(0.1)	2,611,833
24 Audit Commission	196,158	184,867	(11,291)	(5.8)	189,490
23 Auxiliary Medical Service	114,108	105,467	(8,641)	(7.6)	91,340
82 Buildings Department	1,879,178	1,875,098	(4,080)	(0.2)	1,824,275
26 Census and Statistics Department	1,254,862	1,000,826	(254,036)	(20.2)	829,441
27 Civil Aid Service	142,672	136,783	(5,889)	(4.1)	100,540
28 Civil Aviation Department	1,307,509	1,219,690	(87,819)	(6.7)	1,172,079
33 Civil Engineering and Development Department	2,998,108	2,832,065	(166,043)	(5.5)	3,074,330
30 Correctional Services Department	4,702,741	4,739,953	37,212	0.8	4,439,290
31 Customs and Excise Department	5,398,913	5,172,885	(226,028)	(4.2)	4,810,920
37 Department of Health	23,495,554	20,409,173	(3,086,381)	(13.1)	13,478,605
92 Department of Justice	2,506,334	1,873,389	(632,945)	(25.3)	1,915,284
39 Drainage Services Department	3,208,450	3,223,911	15,461	0.5	3,130,881
42 Electrical and Mechanical Services Department	1,591,370	1,535,939	(55,431)	(3.5)	1,305,483
44 Environmental Protection Department	8,135,418	7,479,474	(655,944)	(8.1)	6,523,617
45 Fire Services Department	7,906,871	7,655,939	(250,932)	(3.2)	7,321,373
49 Food and Environmental Hygiene Department	9,857,897	9,796,476	(61,421)	(0.6)	9,395,900
46 General Expenses of the Civil Service	4,754,428	4,288,486	(465,942)	(9.8)	3,848,534
166 Government Flying Service	654,444	524,306	(130,138)	(19.9)	549,732
48 Government Laboratory	573,035	567,182	(5,853)	(1.0)	562,474
59 Government Logistics Department	601,430	600,840	(590)	(0.1)	573,812

General Revenue Account

12. Expenditure (Continued)

Head	2022				2021
	Original Estimate \$'000	Actual \$'000	Over/(Under) the Estimate \$'000	Variance %	Actual \$'000
51 Government Property Agency	2,684,525	2,493,562	(190,963)	(7.1)	2,360,209
143 Government Secretariat: Civil Service Bureau	822,450	723,584	(98,866)	(12.0)	648,151
152 Government Secretariat: Commerce and Economic Development Bureau (Commerce, Industry and Tourism Branch)	10,063,174	10,353,054	289,880	2.9	11,188,085
55 Government Secretariat: Commerce and Economic Development Bureau (Communications and Creative Industries Branch)	757,485	649,159	(108,326)	(14.3)	461,444
144 Government Secretariat: Constitutional and Mainland Affairs Bureau	830,914	781,172	(49,742)	(6.0)	778,408
138 Government Secretariat: Development Bureau (Planning and Lands Branch)	1,785,473	1,362,865	(422,608)	(23.7)	1,194,224
159 Government Secretariat: Development Bureau (Works Branch)	862,533	797,686	(64,847)	(7.5)	813,035
156 Government Secretariat: Education Bureau	76,087,870	73,507,833	(2,580,037)	(3.4)	74,963,628
137 Government Secretariat: Environment Bureau	1,871,573	1,796,034	(75,539)	(4.0)	5,755,763
148 Government Secretariat: Financial Services and the Treasury Bureau (Financial Services Branch)	2,289,972	1,116,238	(1,173,734)	(51.3)	9,020,092
147 Government Secretariat: Financial Services and the Treasury Bureau (The Treasury Branch)	41,312,393	35,144,100	(6,168,293)	(14.9)	69,029,544
139 Government Secretariat: Food and Health Bureau (Food Branch)	200,624	194,603	(6,021)	(3.0)	170,218
140 Government Secretariat: Food and Health Bureau (Health Branch)	84,923,077	86,529,525	1,606,448	1.9	80,082,546

General Revenue Account

12. Expenditure (Continued)

Head	2022				2021
	Original Estimate \$'000	Actual \$'000	Over/(Under) the Estimate \$'000	Variance %	Actual \$'000
53 Government Secretariat: Home Affairs Bureau	2,573,004	2,321,271	(251,733)	(9.8)	2,331,938
135 Government Secretariat: Innovation and Technology Bureau	838,403	720,314	(118,089)	(14.1)	526,684
155 Government Secretariat: Innovation and Technology Commission	867,523	781,195	(86,328)	(10.0)	767,809
141 Government Secretariat: Labour and Welfare Bureau	1,008,144	962,734	(45,410)	(4.5)	3,464,538
47 Government Secretariat: Office of the Government Chief Information Officer	1,313,765	1,208,506	(105,259)	(8.0)	894,408
142 Government Secretariat: Offices of the Chief Secretary for Administration and the Financial Secretary	7,704,171	34,579,999	26,875,828	348.8	133,263,915
96 Government Secretariat: Overseas Economic and Trade Offices	594,468	371,724	(222,744)	(37.5)	326,850
151 Government Secretariat: Security Bureau	1,213,370	1,078,167	(135,203)	(11.1)	927,370
158 Government Secretariat: Transport and Housing Bureau (Transport Branch)	540,860	470,125	(70,735)	(13.1)	386,678
60 Highways Department	4,290,631	4,114,519	(176,112)	(4.1)	3,892,110
63 Home Affairs Department	3,368,257	2,858,033	(510,224)	(15.1)	2,940,277
168 Hong Kong Observatory	406,706	393,811	(12,895)	(3.2)	408,418
122 Hong Kong Police Force	25,063,236	23,330,171	(1,733,065)	(6.9)	23,406,758
62 Housing Department	5,028,678	2,619,582	(2,409,096)	(47.9)	1,906,249
70 Immigration Department	6,700,547	6,473,705	(226,842)	(3.4)	6,136,657
72 Independent Commission Against Corruption	1,243,289	1,236,888	(6,401)	(0.5)	1,208,654
121 Independent Police Complaints Council	100,529	100,529	-	-	100,929
74 Information Services Department	670,654	669,813	(841)	(0.1)	681,425
76 Inland Revenue Department	1,822,297	1,758,525	(63,772)	(3.5)	1,756,260
78 Intellectual Property Department	217,122	212,753	(4,369)	(2.0)	195,360

General Revenue Account

12. Expenditure (Continued)

Head	2022				2021
	Original Estimate \$'000	Actual \$'000	Over/(Under) the Estimate \$'000	Variance %	Actual \$'000
79 Invest Hong Kong	184,569	170,551	(14,018)	(7.6)	160,997
174 Joint Secretariat for the Advisory Bodies on Civil Service and Judicial Salaries and Conditions of Service	45,175	41,903	(3,272)	(7.2)	47,972
80 Judiciary	2,325,679	2,223,626	(102,053)	(4.4)	2,118,153
90 Labour Department	2,728,631	2,274,723	(453,908)	(16.6)	1,982,016
91 Lands Department	3,254,803	3,225,348	(29,455)	(0.9)	3,224,697
94 Legal Aid Department	1,673,728	1,397,092	(276,636)	(16.5)	1,313,589
112 Legislative Council Commission	1,013,671	917,117	(96,554)	(9.5)	972,040
95 Leisure and Cultural Services Department	11,099,852	10,494,793	(605,059)	(5.5)	9,959,337
100 Marine Department	1,867,177	1,715,419	(151,758)	(8.1)	1,635,077
106 Miscellaneous Services	8,117,446	153,247	(7,964,199)	(98.1)	558,523
180 Office for Film, Newspaper and Article Administration	53,908	51,412	(2,496)	(4.6)	48,622
114 Office of The Ombudsman	128,035	128,035	-	-	127,856
116 Official Receiver's Office	232,586	224,769	(7,817)	(3.4)	226,319
120 Pensions	47,312,570	43,653,345	(3,659,225)	(7.7)	42,689,433
118 Planning Department	841,814	803,196	(38,618)	(4.6)	775,733
136 Public Service Commission Secretariat	31,775	30,566	(1,209)	(3.8)	31,848
160 Radio Television Hong Kong	995,162	1,003,039	7,877	0.8	1,040,974
162 Rating and Valuation Department	636,664	596,218	(40,446)	(6.4)	606,989
163 Registration and Electoral Office	2,492,456	1,294,750	(1,197,706)	(48.1)	730,665
169 Secretariat, Commissioner on Interception of Communications and Surveillance	27,414	25,150	(2,264)	(8.3)	23,097
170 Social Welfare Department	104,270,635	95,638,427	(8,632,208)	(8.3)	90,520,215
181 Trade and Industry Department	1,512,345	1,339,473	(172,872)	(11.4)	1,328,129
186 Transport Department	12,943,547	8,920,916	(4,022,631)	(31.1)	6,306,159

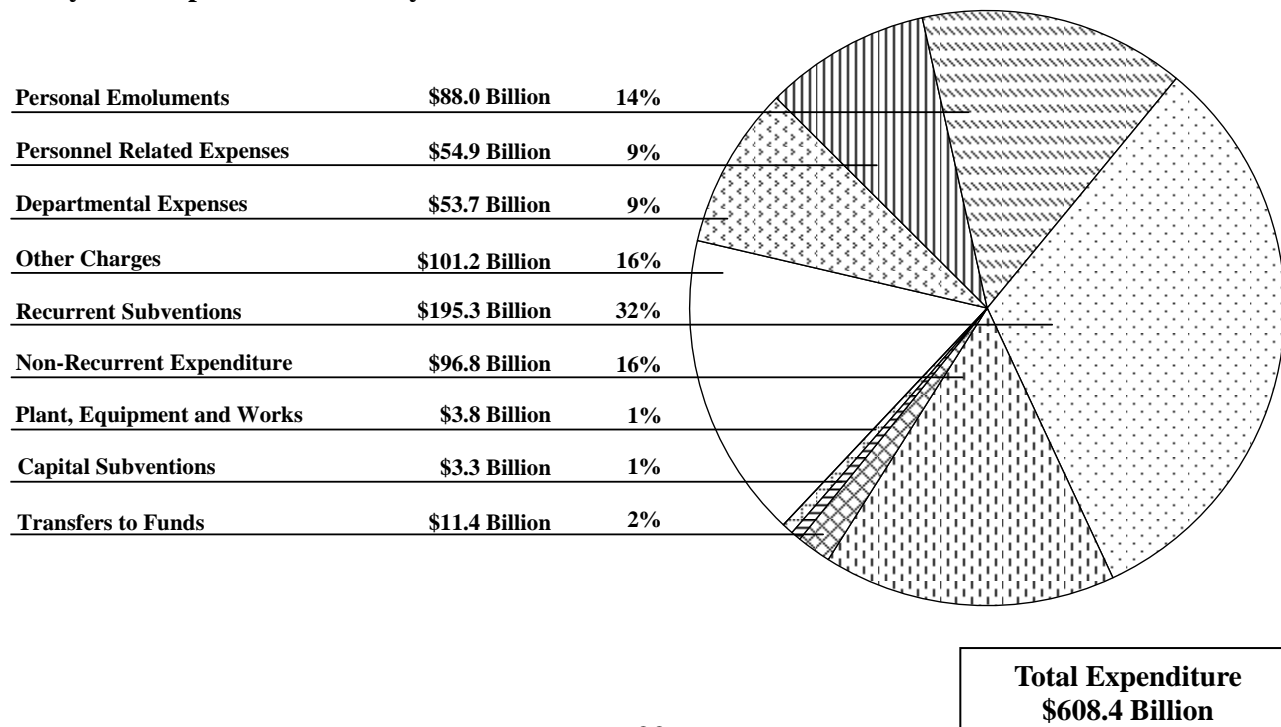
General Revenue Account

12. Expenditure (Continued)

Head	2022				2021
	Original Estimate \$'000	Actual \$'000	Over/(Under) the Estimate \$'000	Variance %	Actual \$'000
188 Treasury	545,882	510,720	(35,162)	(6.4)	499,628
190 University Grants Committee	23,041,528	22,423,078	(618,450)	(2.7)	22,508,375
194 Water Supplies Department	9,236,600	9,113,603	(122,997)	(1.3)	9,156,681
173 Working Family and Student Financial Assistance Agency	7,513,994	7,104,048	(409,946)	(5.5)	6,705,894
	<u>620,291,371</u>	<u>597,021,029</u>	<u>(23,270,342)</u>	<u>(3.8)</u>	<u>717,031,567</u>
184 Transfers to Funds	5,089,000	11,364,000	6,275,000	123.3	25,477,450
Non-recurrent appropriation to a special fund to meet the expenditure for safeguarding national security (Note (i) below)	-	-	-	-	8,000,000
Total	<u><u>625,380,371</u></u>	<u><u>608,385,029</u></u>	<u><u>(16,995,342)</u></u>	<u><u>(2.7)</u></u>	<u><u>750,509,017</u></u>

- (i) The Law of the People's Republic of China on Safeguarding National Security in the Hong Kong Special Administrative Region provides that the Financial Secretary of the Hong Kong Special Administrative Region shall, upon approval of the Chief Executive, appropriate from the general revenue a special fund to meet the expenditure for safeguarding national security and approve the establishment of relevant posts, which are not subject to any restrictions in the relevant provisions of the laws in force in the Region. This \$8 billion provision is the above-mentioned special fund for meeting the expenditure for safeguarding national security in the coming years.

Analysis of Expenditure for the year ended 31 March 2022



General Revenue Account

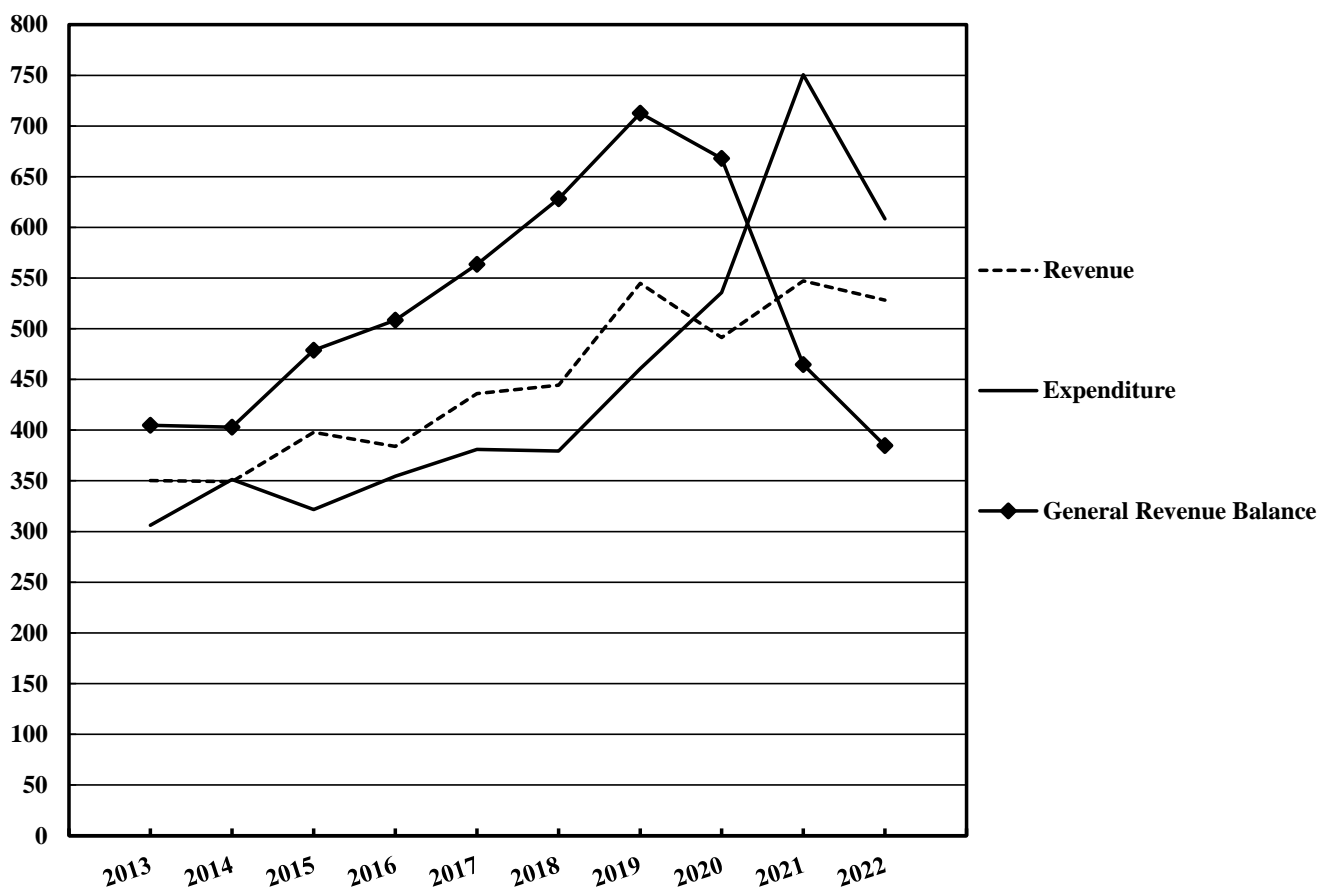
13. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

	2022 \$'000	2021 \$'000
Reduction/(Increase) in Assets		
Investments with the Exchange Fund	80,158,110	202,626,892
Deposits with banks	40,823	(38,941)
Advances	445,880	585,669
Suspense Accounts	(39,690)	73,468
	80,605,123	203,247,088
Reduction in Liabilities		
Deposits	(248,849)	(104,438)
Suspense Accounts	(10,372)	(885)
	(259,221)	(105,323)
	80,345,902	203,141,765

Revenue, Expenditure and General Revenue Balance for the years ended 31 March 2013 to 2022

\$Billion



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